

## Message Text

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15

ACTION IO-11

INFO OCT-01 ISO-00 NEA-10 EUR-12 SCCT-01 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 SAB-01 OES-03 ACDA-05 /090 W

----- 119183

R 220913Z JAN 76

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 6946

INFO USERDA GERMANTOWN

USMISSION USUN NEW YORK

USMISSION GENEVA

AMEMBASSY TEL AVIV

LIMITED OFFICIAL USE IAEA VIENNA 0508

EO 11652: NA

TAGS: AORG, IAEA, XF, AU

SUBJECT: PLO OFFICE IN VIENNA

PASS IO/SCT

REF: VIENNA 0398

1. WITH REGARD TO PARA 4 REFTEL, MISSION WISHES TO POINT OUT, FOR DEPARTMENT'S CONSIDERATION, THE FACT THAT IAEA HAS NOT ADMITTED PLO AS OBSERVER; HENCE, ESTABLISHMENT OF A PLO "OBSERVER MISSION" IN VIENNA HAVING SAME STATUS AS SIMILAR MISSIONS IN NEW YORK AND GENEVA-WHERE PLO HAS BEEN GIVEN OBSERVER STATUS-WOULD NOT ONLY BE INAPPROPRIATE BUT WOULD GRATUITOUSLY OFFER STRONG ENCOURAGEMENT TO PLO AND ITS FRIENDS IN VIENNA TO GAIN OFFICIAL RECOGNITION BY THE IAEA AND TO USE THIS RECOGNITION TO ADVANCE THEIR POLITICAL GOALS AT THE EXPENSE OF THE SMOOTH PROGRESS OF SUBSTANTIVE WORK OF THE IAEA.

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2. THE DEPARTMENT IS AWARE THAT THE IAEA HAS NO RPT NO RELATIONSHIP WHATEVER WITH THE PLO OR ANY OTHER "NATIONAL LIBERATION" MOVEMENT. ITS STATUTE AND RULES OF PROCEDURE AND LONG TRADITION MAKE NO PROVISION FOR ANY KIND OF CONTINUING RELATIONSHIP WITH ANY ORGANIZATIONS OTHER THEN THOSE WHOSE WORK "SHALL BE DIRECTLY RELATED TO THAT OF THE AGENCY AND "SHALL BE ABLE TO MAKE A SIGNIFICANT CONTRIBUTION TO THE AGENCY'S WORK", (SEE INF CIRC 14). CLEARLY, PLO COULD NOT CONCEIVABLY QUALIFY UNDER THESE CRITERIA.

3. AGENCY DOES HAVE PROVISION FOR INVITATIONS TO OBSERVERS AT MEETINGS OF BOARD OF GOVERNORS AND GENERAL CONFERENCE. HOWEVER, IN PRACTICE, THESE INVITATIONS HAVE BEEN LIMITED TO THOSE ORGANIZATIONS MEETING CRITERIA CITED ABOVE. AN ABORTIVE ATTEMPT TO INVITE PLO TO 19TH G.C. AS OBSERVER WAS DEFEATED, WITH MAJOR EFFORT BEING MADE BY MISSION, BUT WE ANTICIPATE A SIMILAR FIGHT AT THE NEXT G.C. IN RIO DE JANEIRO IN SEPTEMBER.

4. EVEN IN THE EVENT OUR FUTURE EFFORTS ARE UN-SUCCESSFUL-AND WE ARE NOT VERY CONFIDENT OF SUCCESS- AND PLO IS INVITED TO PARTICIPATE AS OBSERVER IN SOME AGENCY MEETINGS, DURATION OF THOSE MEETINGS WOULD BE TOO SHORT TO JUSTIFY EXISTENCE OF PLO LIAISON OFFICE IN VIENNA; ANNUAL G.C. SESSIONS GENERALLY LAST ONE WEEK, EACH OF FOUR REGULARLY SCHEDULED BOARD MEETINGS PER YEAR SELDOM LAST MORE THAN TWO DAYS. THEREFORE, FROM STANDPOINT EITHER OF PRESENT NON-RELATIONSHIP WITH AGENCY OR POSSIBLE FUTURE RELATIONSHIP AT MOST AS OCCASINAL OBSERVER AT G.C. OR BOARD MEETINGS, MISSION DOES NOT BELIEVE ESTABLISHMENT OF SUCH AN OFFICE TO BE WARRANTED. ITS SOLE ACTIVITY WOULD BE TO INCREASE PRESSURE FOR ADMITTANCE OF PLO INTO AFFAIRS OF AGENCY.

4. MISSION IS NOT IN A POSITION TO ASSESS GOA'S MOTIVES IN BIELKA'S STATEMENT TO PRESS CITED REFTEL OR CHANCES FOR SUCCESS OF ANY ATTEMPT DISCOURAGE OPENING OF PLO OFFICE HERE. FROM OUR POINT OF VIEW, LIMITED OFFICIAL USE

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HOWEVER, ESTABLISHMENT OF SUCH OFFICE NEITHER JUSTIFIED NOR HELPFUL TO USG INTERESTS IN IAEA AFFAIRS. LABOWITZ

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**To:** STATE  
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